WHY MAINSTREAM THE ENVIRONMENT?

Workshop on Environmental Mainstreaming and Sustainable Development Botswana, 11-13 April 2011

Barry Dalal-Clayton and Steve Bass









Outline of presentation

Why do we need EM?



What is EM and what does it achieve?

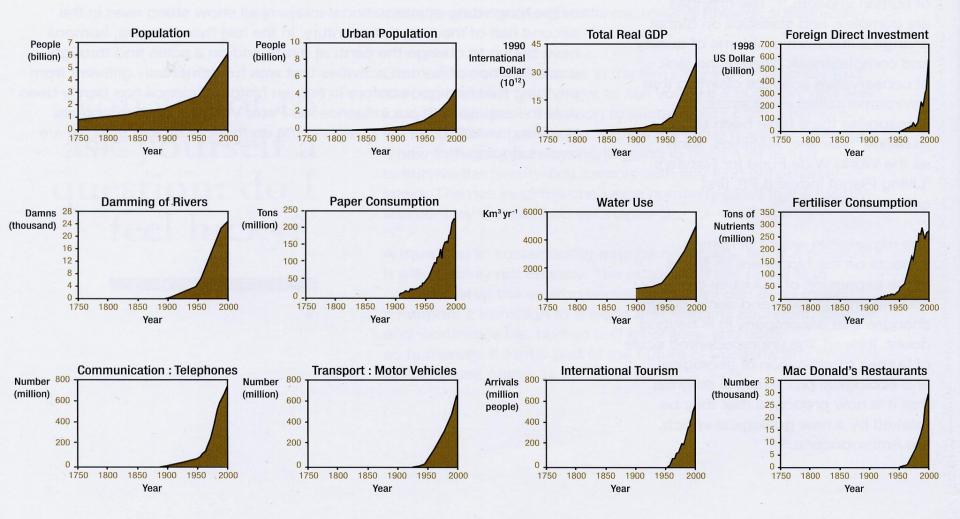
Making choices about EM – entry points & tactics

The drivers of EM

1. Why do we need environmental mainstreaming?

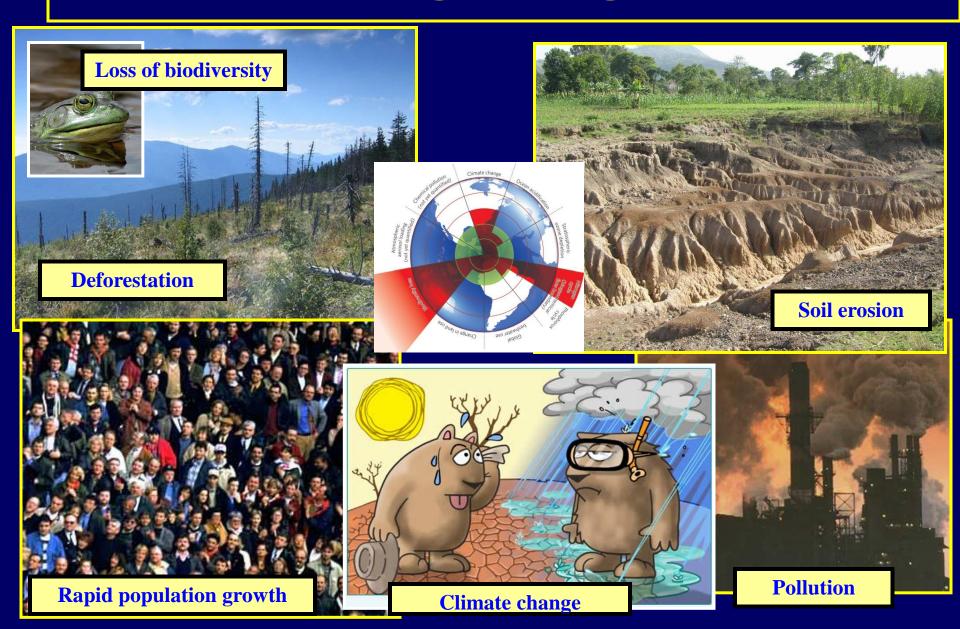


RAPIDLY GROWING ECONOMIC ACTIVITY



Source: Steffen et al. (see note 20)

... is breaching ecological limits...



Yet poor people don't benefit – and the environmental foundations of MDGs remain insecure



Goals

- 2: Universal primary education sanitation / water / fuelwood
- 3: Gender equality NR access / indoor air pollution
- 4: Reduce child mortality sanitation / water / IAPollution
- 5: Improve maternal health water / fuelwood / IAPollution
- 6: Combat major diseases wat-san / biodiversity / climate
- 7: Ensure env sustainability env info / rights / accountability
- 8: Global partnership manage global public goods (BD, CC)

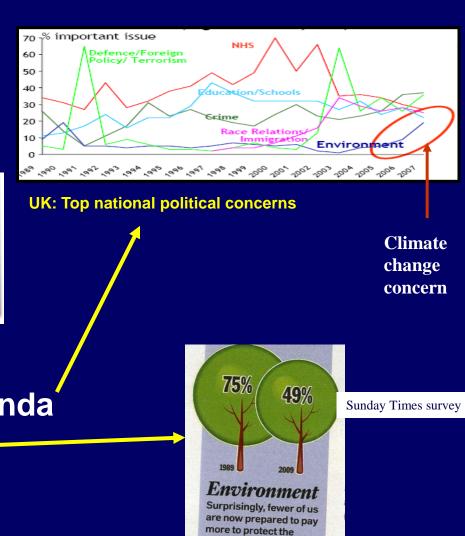
ENVIRONMENT IS STILL AN EXTERNALITY IN DECISIONS

IS ENVIRON-

AN FRANCISCO, CA

ENVIRONMENT is

- Not certain
- Not predictable
- Not valued
- Not priced
- Not traded
- Not owned
- Not scrutinised
- Not on the political agenda
- Public losing interest?



environment — 49%, as against 75% in 1989

The political economy of environment is weak

- Envir. and dev't institutions separate different worlds!
- Finance dominates dev't \$/day, 0.7% aid, budget support
- But finance 'missing' from envir.— c. 1% national budgets
- Envir. is treated as technical but its politics are toxic
- Envir. language confuses goods/bads? science/values?
- Envir. stakeholders 'push' don't understand mainstream

Environmentalists – not always listened to

'Who are the bossiest people on earth?'

- Politicians
- Religious leaders
- Right-wing newspapers
- Environmentalists



I'M AN
ENVIRONMENTALIST.
THINK LIKE ME!

Donors are also demanding EM

- Bilaterals and multilaterals are key EM drivers:
 - Upstream policy/budget issues and not only projects
 - Thus donors focus on SEA, 'country systems' and climate change integration
 - Need to move beyond env 'safeguards' towards positive ENR use
 - 'NB 'mainstreaming' can be a turn-off word:
 - too many issues being 'mainstreamed'
 - assumes the mainstream is on the right track
 - 'integration' may be better (as in Spanish, French)

Too many issues being mainstreamed



CHALLENGE

Integrating environment into development policy, planning and investment never more urgent, eg

Climate-proofing infrastructure and agriculture





Making industry water-efficient and clean







2. What is environmental mainstreaming, and what does it achieve?



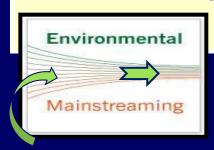


ENVIRONMENTAL MAINSTREAMING – A definition

"The informed inclusion of relevant environmental concerns into the decisions and institutions that drive national, sectoral, city and local development policy, rules, plans, investment and action"

(IIED, 2009)

What are Botswana's and PEI's definitions?



EM: spectrum of outcomes

- Improved awareness of environment
- Improved information base on environment
- Improved participation and voice on environment
- Improved policy, law, plan, strategy on environment
- Improved capacity to address environment
- Improved budget and finance to tackle environment
- Improved environmental conditions
 - In Botswana, who are the different actors best placed to promote and help mainstreaming

3. Making choices about mainstreaming – entry points and tactics



Choice of 'entry point'

Where to build bridges between env and dev worlds?

Best bridges not always at the level of the national plan

- 1. Govt authorities, or non-govt (business, watchdogs)?
- 2. Env authorities, or development authorities?
- 3. Env as a sector, or cross-cut, or one issue e.g. climate?
- 4. Existing decision-making (PRS), or special (NSDS)?
- **5. Plan, or** upstream (economic policy / rights) **or** downstream (pilot projects)?
- **6.** National level, or a district, or a sector?
- 7. Stop bad practice, or support existing good, or innovate?

Choice of tactics for mainstreaming

1. Language:

- Speak 'economics' (still the main language of policy discourse) not 'environmentalese'
- Speak 'development' (jobs and growth) not 'no growth'
- Work with politicians and offer solutions, not speaking at them

2. Focus: on financial decisions (budget is key)

Present costs, benefits, risks of env integration

3. Attitude: potentials, not only negative safeguards

'Glimpses' of desirable outcomes, plus enabling conditions

4. Authority: further strengthen moral and scientific

- Involve poor groups; public opinion surveys; accountability
- Offer specific evidence/case, not only generic

4. Understanding the drivers of environmental mainstreaming



WHAT/WHEN

GOALS

for environmentdevelopment integration in sector/country

Interacting factors that shape strategy for EM

WHY

CONTEXT

values, drivers, levers and blocks to integration

WHO

ACTORS

Concerned with environment and/or development in country or sector

← CHANGE

MAINSTREAMING tasks, tools and

tactics within country and sectoral institutions/processes

HOW

DRIVERS of environmental mainstreaming

Major drivers

- Increasing stakeholder awareness & demands
- National legislation & regulations
- Values of progressive organisations (eg big companies)
- Donor conditions

Moderately important

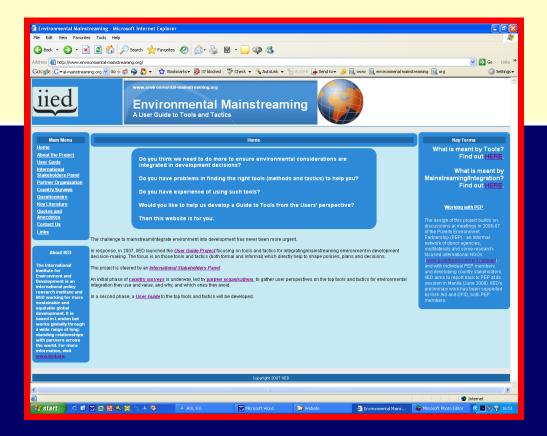
- International commitments
- Major environmental events and disasters(eg floods)
- Company business plans & objectives
- Risk management
- Traditional cultural reasons
- Company/business regulations / requirements

Others

- Personal values
- Visible 'real' issues
- Link between development/poverty reduction & environment
- Requirements of clients
- EU accession and approximation process
- Membership of international business groups (that embrace E M.)
- Desire to address rising poverty and inequality
- Need to protect ecosystems and stem environmental degradation



www.Environmental-Mainstreaming.org



THANK YOU